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United States Department of State

Washington, D.C. 20520

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February 21, 1986

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86- 0558X/1

~~UNCLASSIFIED~~

(With ~~SECRET~~ Attachment)

Senior Interagency Group No. 54

TO : OVP - Mr. Donald P. Gregg
NSC - Mr. Rodney B. McDaniel
CIA -
Defense - COL David K. Brown
JCS - MAJ Michael F. Emerson

File?
Nicaragua Special
File

STAT

SUBJECT: SIG Meeting Summary of Conclusions

Attached is the Summary of Conclusions for the SIG Meeting on Humanitarian Assistance for Nicaraguan Resistance Forces held on Thursday, February 13, 1986.

Nicholas Platt
Nicholas Platt
Executive Secretary

Attachments:

1. Summary of Conclusions
2. List of Participants

~~UNCLASSIFIED~~
(With ~~SECRET~~ Attachment)

Executive Registry
22516



United States Department of State

Washington, D.C. 20520

February 21, 1986

~~SECRET~~

Senior Interagency Group No. 54

PARTICIPANTS: See List Attached

DATE AND TIME: Thursday, February 13, 1986, 10:00 a.m.

PLACE: Operations Center Conference Room 7516, NS

SUBJECT: SIG Meeting on Humanitarian Assistance for Nicaraguan
Resistance Forces, Thursday, February 13, 1986

SUMMARY OF CONCLUSIONS

Ambassador Duemling reviewed the progress of the NHAO program to date. The SIG endorsed the second 90-day report which will be submitted to the Hill the week of February 18. The NHAO section of the report includes detail on the following new programs:

- Human Rights Commission. NHAO has provided the seed money for the Commission. Its 6-month budget is just over \$1 million.
- Expanded medical care facilities.
- Procurement of Vehicles.

There was considerable discussion of the problem of deliveries from the U.S. into the region, which is the major stumbling block in the implementation of the NHAO program. Because of Honduran sensitivities and unwillingness to assist, large quantities of supplies are backing up in warehouses in the U.S.

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Amb. Duemling stated that the GAO auditors have been in place since December 6, and that the Barnes subcommittee staff has scheduled an oral brief from them this week. GAO's major criticisms are that stockpiling and inadequate monitoring and verification in the region provide opportunities for fraud and corruption. The GAO also cited duplication through local purchase of supplies of a sort already purchased in the U.S. but held in storage because of delivery problems.

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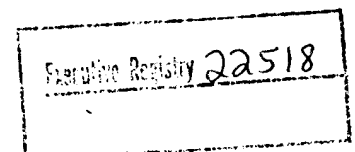
SECRET

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Most of these problems are the direct result of the Congressional insistence on making this an overt program. The Embassy has been working with the Hondurans but the problems will continue as long as the program ~~is~~ remains structured as it is. GAO's desire to send an auditor for on-site inspection in the region would cause further complications with the Hondurans. It was suggested that consultation procedures with the intelligence committees already in place be used to inform the Congress and that the situation be discussed with Will Ball.

The SIG agreed that while we will work for an extension of the NHAO program, a phase-down plan should be developed. A 3-6 month cushion past the March 31 deadline can be built in for supplies and pharmaceuticals, but not for food deliveries.

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SIG MEETING

Humanitarian Assistance for Nicaraguan Resistance Forces

February 13, 1986 - 10:00 a.m.

Operations Center Conference Room 7516, NS

PARTICIPANTS

State: Under Secretary Armacost, Chairman
Elliott Abrams, ARA
William G. Walker, ARA
Robert Duemling, NHAO
Rick Melton, ARA
Ron Goddard, ARA
Sheila Lopez, S/S-S, Notetaker

OVP: Sam Watson

NSC: LTC Oliver North

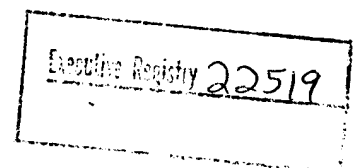
Observers:

CIA:

STAT

DOD: BG Fred Gorden

JCS: LTG John H. Moellering



HUMANITARIAN ASSISTANCE
FOR THE NICARAGUAN DEMOCRATIC RESISTANCE

In its first five months of operation, the Nicaraguan Humanitarian Assistance Office (NHAO) has obligated \$16.4 million of the \$18 million made available (to date) for humanitarian aid to the Nicaraguan democratic resistance. Expenditures continue to be guided by the criteria set forth in the legislation, as amended by subsequent expressions of Congressional intent (see below).

During the reporting period (November 1, 1985, through January 31, 1986), NHAO has continued to conduct operations in the same manner and with the same staffing as described in the first Presidential Report to Congress (dated November 6, 1985). However, the pace of disbursements accelerated as the staffs of NHAO and the United Nicaraguan Opposition (UNO) first developed and then gained experience with effective modalities for the provision of aid.

NEW PROGRAMS

As indicated in the statistical summary, the overwhelming percentage of assistance to the democratic resistance continues to be in the form of food, medicine, clothing, equipment and transportation. However, there are three new programs worthy of special mention.

A. Human Rights Commission

Acting on policy guidance from the Secretary of State, NHAO agreed in December 1985 to fund UNO's newly-created Human Rights Commission (UNO/HRC). The objective of the UNO/HRC is to defend and promote human rights (as defined and set forth in the International Convention), with particular emphasis on the observance of human rights during the conduct of war. UNO/HRC will train UNO forces in a military code of conduct, will investigate and punish derelictions, and will also monitor and expose violations of human rights committed by the Sandinistas. This program is being directed by one of UNO's principal leaders, Arturo Cruz, assisted by Ismael Reyes, former head of the Nicaraguan Red Cross; as well as Roberto Ferrey and Alvaro Baldizon, both former Sandinista officials.

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UNO/HRC has submitted to NHAO a budget projecting expenses of approximately \$950,000 during the period January - June 1986. To date, NHAO has provided \$125,000 in start-up money for this undertaking.

B. Medical Care Facilities

In addition to paying for pharmaceuticals and other consumable medical supplies, NHAO is providing funding for longer-term treatment in the United States of seriously wounded combatants requiring restorative surgery. This assistance takes the form of payment of hospital and doctors' bills and maintenance of a hospice (capacity approximately 15 persons) for patient lodging during the period of treatment and rehabilitation. NHAO made a separate grant to the Fundacion de Nicaragua, a Miami-based non-profit organization associated with the democratic resistance, to administer this program.

NHAO has also funded the establishment or expansion of several UNO medical clinics within the Central American region, where the vast majority of UNO's medical needs are met. These funds cover construction costs, salaries of health-care personnel, and the purchase of medical equipment such as x-ray machines and refrigerators to store perishable pharmaceuticals.

C. Vehicles

During the initial phase of its operations, NHAO abstained from funding the purchase of vehicles (trucks, boats and aircraft) because the potential for dual-use (to transport both humanitarian and lethal supplies, for example) could lead to controversy over the meaning of the legislative guidelines. While so doing, NHAO recognized that without effective means of transport, NHAO-purchased supplies might not reach and thus could not serve their intended recipients. In light of this dilemma, the Department of State suggested to the Congress in November 1985 that the Intelligence Authorization Act for FY 86 specifically provide that appropriated funds could be used for the purchase of vehicles. The conference committee chose, instead, to issue a clarifying interpretation of NHAO's authority, as follows:

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The conferees note that they considered authorizing the intelligence agencies to provide transportation equipment to the Nicaraguan democratic resistance, but determined not to authorize funds for such equipment because the Nicaraguan Humanitarian Assistance Office established by Executive Order 12530 of August 29, 1985, pursuant to the International Security and Development Cooperation Act of 1985 (P.L. 99-83) and the Fiscal Year 1985 Supplemental Appropriations Act, already has the authority to provide transportation equipment as part of the humanitarian assistance program, and the provision of such equipment is not precluded by the definition of humanitarian assistance contained in those Acts so long as no modifications are made to the equipment designed to be used to inflict serious bodily harm or death. (Emphasis added.)

On this basis, NHAO has begun to consider requests for funding the purchase and maintenance of small trucks, boats and aircraft, provided their primary and predominant use is the delivery of humanitarian assistance commodities or the transport of the wounded, and provided no modifications designed to inflict serious bodily harm are made to such equipment. These stipulations have been discussed in detail with the UNO leadership, and inserted in all documents pertaining to the purchase, maintenance and use of such vehicles.

OVERSIGHT AND CONTROL

A. By the State Department's Inspector General

In October 1985, the Inspector General of the Department of State initiated a two-week, informal audit of NHAO's operations and procedures, culminating in a report of November 8, 1985. The inspector assumed that the overriding Congressional concern with respect to NHAO's operations was that assistance not be diverted to unauthorized purposes, especially for acquisition of lethal materials.

The audit report approvingly noted NHAO's adoption of operating procedures and controls similar

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to those used by AID disaster relief programs. However, the report suggested a number of refinements. Citing concerns about NHAO's ability to verify the bona fides of off-shore suppliers and the ultimate end-use of supplies procured in both the United States and the Central American region, the report suggested that NHAO recruit and assign additional personnel to the monitoring function, while continuing to make maximum use of U.S. resources within the region to ensure proper use of NHAO-purchased materiel. Finally, the report suggested that NHAO require UNO to develop budget projections for disbursing the balance of the funds appropriated for humanitarian assistance.

On December 20, 1985, NHAO responded to the Inspector General that NHAO concurred with all recommendations; as of the date of this report, they have been fully implemented.

B. By the General Accounting Office

On November 5, 1985, the General Accounting Office (GAO) notified the Department of State that at the request of the Chairman of the House Foreign Affairs Subcommittee on Western Hemisphere Affairs, GAO was commencing a review and audit of NHAO operations. Representatives of GAO, NHAO and the State Department met on December 6, 1985, to discuss groundrules for the audit, and it has been in progress ever since.

TRANSPORTATION PROBLEMS

In mid-October, 1985, a flight from the United States containing NHAO-purchased supplies was forced to return from the region without discharging its cargo. (This episode was included in the first report under the heading "Delivery Incident.") From that time, UNO's previously existing arrangements for the delivery of US-sourced supplies to the region were suspended. NHAO has worked with UNO to devise alternate delivery arrangements, but to date has achieved only limited success.

One result of this development is that UNO has been obliged to rely more heavily on supplies purchased within the region than would otherwise have been the case.

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SUMMARY OF GRANTSA. NHAO Grants

1. Program Grants (to be disbursed through letters/memoranda of commitment, except Project Hope and Fundacion grants [see below])

<u>Grant 601 (UNO)</u> (issued 10/3/85)	\$1,000,000
<u>Grant 602 (UNO)</u> (issued 10/15/85)	\$1,500,000
<u>Grant 603 (UNO)</u> (issued 10/29/85)	\$3,000,000
<u>Grant 604 (UNO)</u> (issued 11/11/85)	\$3,000,000
<u>Grant 605 (UNO)</u> (issued 12/23/85)	\$3,000,000
 <u>Grant 606</u> (Fundacion de Nicaragua) (issued 11/13/85)	 \$1,000,000 ^a
 <u>Grant 607 (Project Hope)</u> (issued 12/02/85)	 \$3,750,000 ^b

2. Administration Grants

<u>Grant 641-001 (UNO Washington)</u> (issued 10/17/85)	\$ 50,000 ^c
<u>Grant 641-002 (IDEA, Inc.)</u> (issued 11/06/85)	\$ 50,675 ^d

3. Direct NHAO Obligations

<u>Grant 632-001 (Butler Buildings)</u> (issued 12/23/85)	\$ 28,000
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GRAND TOTAL.....\$16,378,675

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B. Commitments against Program Grants through 1/24/86

Humanitarian Assistance.....\$10,843,041

Food	\$3,632,688
Clothing	\$2,927,889
Medical	\$2,202,957
Equipment	\$1,314,021
Transport	\$ 765,486

C. Expenses against Administration Grants through 1/31/86

Administration Expenses.....\$ 58,054

UNO Liaison Office Expenses	\$ 39,373
IDEA, Inc. Expenses	\$ 18,681

D. NHAO Administrative Expenses through 1/31/86

NHAO Administrative Expenses.....\$ 66,953

Direct Personnel Costs	\$33,286
Travel	\$14,000
Office Rent	\$14,667
Telephone toll calls	\$ 3,000
Miscellaneous	\$ 2,000

GRAND TOTAL.....\$10,967,688

Notes

a. The program grant to the Fundacion de Nicaragua funds longer-term care in the U.S. and UNO's medical staff in the Central American region. At least initially, support for UNO's human rights program is also being channelled through the Fundacion.

b. Working with UNO's medical director, Project Hope has devised a comprehensive program to meet both emergency and on-going health care needs of the democratic resistance. Pursuant to that program, the grant to Project Hope funds the purchase within the United States of pharmaceuticals and medical equipment.

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c. The administration grant to UNO's Washington office stipulates that its activities must be strictly limited to providing liaison between UNO and NHAO so as to facilitate the flow of humanitarian assistance. This grant differs from program grants in that it permits UNO to receive a small cash advance to cover administrative expenditures, which must be documented and justified to NHAO before further cash advances are made.

d. The administration grant to IDEA, Inc. (with provisions identical to the UNO Washington grant regarding cash advances) procures administrative support services, including assistance to the regional medical program and to KISAN (the Indian/Creole component of UNO) in submitting assistance requests to NHAO through UNO.

Exemption Number 22526

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ANNEX
Humanitarian Assistance
for the Nicaraguan Democratic Resistance

ITEMIZED PROGRAM COMMITMENTS THROUGH 1/24/86

<u>Grant-Letter/Memo of Commitment No.</u>	<u>Item, quantity</u>	<u>Value</u>
I. <u>Food and consumables</u>		
602-001	various foodstuffs	\$196,875
602-008	various foodstuffs	\$214,982
602-012	eggs	\$ 6,474
603-007	various foodstuffs	\$827,872
603-011	various foodstuffs	\$ 26,766
603-012	foodstuffs, sundries	\$ 15,907
603-021	various foodstuffs	\$ 43,939
603-022	various foodstuffs	\$ 98,950
603-024	various foodstuffs sundries	\$ 39,000 \$ 6,536
603-027	various foodstuffs	\$497,471
604-002	various foodstuffs	\$901,034
604-004	various foodstuffs	\$ 19,997
604-008	various foodstuffs	\$ 20,627
604-019	various foodstuffs	\$ 65,000
604-023	various foodstuffs	\$ 11,991
604-025	various foodstuffs	\$ 57,919
604-026	various foodstuffs	\$ 59,173
604-030	various foodstuffs	\$ 16,342

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604-031	various foodstuffs	\$346,634
604-034	various foodstuffs	\$ 16,091
606-002	various foodstuffs	\$126,603
606-012	various foodstuffs	\$ 1,103
606-014	various foodstuffs	\$ 15,402
	<u>Category Subtotal:</u>	<u>\$3,632,688</u>

II. Clothing

601-001	waterproof material (21,000 yds.)	\$ 32,970
	caps (10,000)	\$ 12,500
601-002	socks (2,000 dz. prs.)	\$ 17,000
601-003	boots (16,000 pr.)	\$496,000
	shirts and trousers (3,468 sets)	\$ 55,408
601-004	boots (1,000 pr.)	\$ 19,150
601-005	boots (1,080 pr.)	\$ 22,200
602-003	boots (500 pr.)	\$ 9,575
602-005	shirts and trousers (15,000 sets)	\$243,750
602-006	sewing labor costs for manufacture of 6,351 sets of shirts and trousers	\$ 41,282
602-009	suspenders (6,000)	\$ 19,500
	belts (10,000)	\$ 27,500
602-010	boots (10,000)	\$305,520
602-011	ponchos (20,000)	\$178,400
602-017	underwear 2016 dz. t-shirts 2016 dz. briefs	\$ 34,272
603-001	boots (15,000)	\$457,500

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603-002	belts (6,120)	\$ 18,972
	trousers (5,300)	\$ 5,300
	suspenders (1,077)	\$ 700
603-010	boots (6,800)	\$108,100
603-019	boots (500 pr.)	\$ 12,425
	socks (200 dz pr.)	
	bandanas (200 dz. pr.)	
603-023	socks (2010 dz. pr.)	\$ 18,808
604-004	various clothing	\$ 9,587
604-007	trousers (1,000 pr.)	\$ 14,300
	shirts (1,000)	\$ 5,720
	rubber boots (1,000 pr.)	\$ 6,200
604-012	shirts (1,600)	\$ 12,800
604-015	trousers (300)	\$ 13,604
	shirts (300)	
	hats (300)	
	coats (348)	
	gloves (300 pr.)	
604-016	boots (5,276 pr.)	\$166,194
604-023	various clothing	\$ 33,556
604-034	various clothing	\$ 7,524
606-004	uniforms (20,000)	\$325,000
606-007	boots (2,820 pr.)	\$100,970
	uniforms (420 sets)	
606-011	boots (2,000 pr.)	\$ 81,197
	socks (4,000 pr.)	
	t-shirts (4,000)	
	caps (2,000)	
606-012	various clothing	\$ 7,012
606-014	various clothing	\$ 7,393
	<u>Category Subtotal:</u>	<u>\$2,927,889</u>

Executive Registry 22527

Declassified in Part - Sanitized Copy Approved for Release 2013/10/30 : CIA-RDP00M00244R000500050008-3

Declassified in Part - Sanitized Copy Approved for Release 2013/10/30 : CIA-RDP00M00244R000500050008-3

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----- approved Fundacion \$318,500
expenditures

Category Subtotal: \$2,202,957

IV. Equipment

601-001	backpacks (4,000)	\$ 45,400
	large tents (7)	\$ 8,050
601-002	poncho liners (20,000)	\$230,000
601-009	mountain rescue equipment	\$ 970
	canteen covers (10,000)	\$ 17,500
	mess trays (100)	\$ 525
602-004	watches (1,000)	\$ 13,750
	cargo straps (100)	\$ 600
	flashlights (5,000)	\$ 14,905
602-009	pouches (4,000)	\$ 13,400
	flashlights (8,0640)	\$ 24,192
	bags (4,000)	\$ 8,400
	canteen covers (6,000)	\$ 16,200
602-011	canteens (10,000)	\$ 5,800
	fabric storage tanks (13)	\$ 9,750
602-013	farm tools	\$ 22,261
602-014	sanitary napkins (400 cs.)	\$ 16,445
	candles (165 cs.)	
603-003	canteens (6,120)	\$ 3,978
603-004	web belts (500 dz.)	\$ 6,000
603-005	spray paint (2,432 cans)	\$ 6,880
603-006	hammocks (20,000)	\$191,000
603-018	canteen covers (20,000)	\$ 33,000
603-020	cots, folding (332)	\$ 6,557
603-025	evacuation markers (500)	\$ 3,175

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603-030	cargo parachutes (74)	\$ 4,440
604-013	canteen belts (10,000)	\$ 22,500
604-014	binoculars (260) monoculars (100) scopes (90)	\$ 20,500
606-001	warehouse lease, 6 mos. (for storage of NHAO- purchased supplies)	\$ 18,000
606-003	utility motors (6) corn grinders (4)	\$ 19,894
606-005	office supplies	\$ 2,289
606-006	field packs (20,002)	\$484,660
606-009	cargo parachutes (125)	\$ 15,000
632-001	Butler Buildings (4)	\$ 28,000
	<u>Category Subtotal:</u>	<u>\$1,314,021</u>

V. Transportation

601-006	air charter service	\$ 35,850
602-002	air charter service	\$ 35,850
603-007	ground transportation	\$ 68,250
603-009	air charter service	\$ 33,100
603-016	ground transportation	\$ 32,750
603-024	petrol, oil and lubricants	\$ 147
603-028	air charter service	\$182,000
603-029	aircraft parts	\$ 5,834
604-001	air charter service	\$ 48,000
604-002	ground transportation	\$ 75,100

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604-009	ground transportation	\$ 7,000
604-010	boat purchase	\$ 2,860
604-011	outboard motors and parts	\$ 5,809
604-020	air charter service	\$ 44,129
604-022	ground transportation	\$ 69,150
604-031	ground transportation	\$ 2,631
604-032	air charter service	\$ 48,538
606-008	air charter service	\$ 6,000
606-015	Land Cruiser	\$ 41,160
	pick-up truck	\$ 21,328
	<u>Category Subtotal:</u>	<u>\$765,486</u>

22532



United States Department of State

Washington, D.C. 20520

September 30, 1985

Executive Registry
85- 3481/2

UNCLASSIFIED
(With SECRET Attachment)

Senior Interagency Group No. 54

TO: OVP - Mr. Donald Gregg
 NSC - Mr. William Martin
 ✓ CIA -
 DOD - COL David Brown
 JCS - MAJ Michael Emerson

STAT

SUBJECT: SIG Meeting Summary of Conclusions: Revised
 List of Participants

The attached Summary for the SIG Meeting on Humanitarian Assistance for Nicaraguan Resistance Forces contains a revised List of Participants. Please substitute the attached version for the one that was circulated on September 21.

Nicholas Platt
for Nicholas Platt
Executive Secretary

Attachments:

1. Summary of Conclusions
2. Revised List of Participants

UNCLASSIFIED
(With SECRET Attachment)

Executive Registry 22533

September 20, 1985

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Senior Interagency Group No. 54

PARTICIPANTS: See List Attached

DATE AND TIME: September 13, 1985, 3:15 p.m.

PLACE: Secretary's Conference Room

SUBJECT: SIG Meeting on Humanitarian Assistance for Nicaraguan
Resistance Forces, September 13, 1985

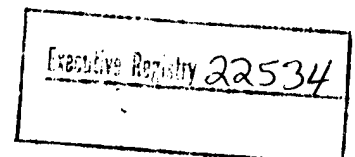
Secretary Shultz opened the meeting by stressing the importance of getting the funds to those for whom they were intended quickly and enthusiastically, but with care to remain true to the Congressional purpose in voting the funds. It is important to administer the program so as: (1) to aid our friends in Nicaragua; and (2) to contribute to developing support for the President's program.

The Secretary wanted SIG participants to have an opportunity to express their views as the program got under way. Assistant Secretary Abrams and his Interagency Group will watch over the program, provide policy guidance, and ensure that the activities of the new organization are fully coordinated with the situation in Nicaragua.

The Secretary introduced Ambassador Duemling, the newly designated Director of the Nicaraguan Humanitarian Assistance Office (NHAO). Ambassador Duemling's role will be to create a system to administer the assistance program. A priority task will be to establish proper auditing and monitoring measures. Assistant Secretary Abrams and the IG will need to identify appropriate recipients.

Ambassador Duemling reported on his progress to date. He noted that his first Congressional appearance will be before Lee Hamilton's Committee on September 19. On September 18, he will be joining Assistant Secretary Abrams in a meeting with the

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leadership of the Unified Nicaraguan Opposition (UNO). UNO must understand the guidelines under which the program will operate to ensure that UNO requests are appropriate.

Ambassador Deumling identified three interrelated issues to be addressed:

(1) How to ensure that what is provided stays within the limits of the law and the policy guidance provided by the Abrams Interagency Group;

(2) How to establish adequate accountability without inhibiting unnecessarily the flow of assistance;

(3) How to assemble a qualified staff to administer the program.

All agencies noted that administration of the program would be difficult and pledged their full support to ensure the NHAO's success.

Secretary Shultz closed the meeting by noting that his purpose in attending the first meeting of the SIG was to underscore the importance of this initiative. Under Secretary Armacost will chair subsequent meetings. The Secretary was confident that Ambassador Duemling could count on the support of all agencies in carrying out his responsibilities.

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Executive Registry 22535

SIG MEETING

HUMANITARIAN ASSISTANCE FOR NICARAGUAN RESISTANCE FORCES

September 13, 1985, 3:15 p.m.

Secretary's Conference Room

PARTICIPANTS

State Secretary Shultz, Chairman
Under Secretary Armacost
Assistant Secretary Abrams
Robert Deumling
William Walker
James Michel
Richard Milton, Notetaker

NSC ADM John M. Poindexter
LTC Oliver North

Observers:

CIA Clair George

STAT

Defense Fred Ikle
Richard Armitage

JCS ADM Arthur Moreau
COL Stephen Crocker

Executive Registry 22536



United States Department of State

Washington, D.C. 20520

Executive Registry

85-3481

SECRETSenior Interagency Group No. 54

TO:

OVP - Mr. Donald Gregg
 NSC - Mr. William Martin
 CIA -
 Defense - COL David Brown
 JCS - MAJ Michael Emerson

STAT

SUBJECT:

Senior Interagency Group on Humanitarian
 Assistance for Nicaraguan Resistance Forces

The Secretary of State would like to convene a meeting of representatives from your agencies to participate in a new Senior Interagency Group to exercise oversight over the activities of the Nicaraguan Humanitarian Assistance Office (NHAO). The Secretary will chair the first meeting of this SIG. Under Secretary Armacost will chair subsequent meetings and members of the SIG designated by your agencies should be at a comparable level. The group will meet at the Department of State in the Secretary's Conference Room on September 13 at 3:15 p.m. Attached is the agenda. Please telephone names of your representatives to Sheila Lopez (632-5804).

For Nichols
 for Nicholas Platt
 Executive Secretary

Attachment:
 As Stated.

Executive Registry 22537

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**Senior Interagency Group on Humanitarian
Assistance for Nicaraguan Resistance Forces
September 13, 1985**

AGENDA

- I. Purpose of the SIG**
- II. Introduce Director of Nicaraguan Humanitarian Assistance Office (NHAO)**
- III. Summary report on steps taken to begin operations**
- IV. Identification of policy issues for Interagency review.**

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